CONTENTS

Preface and Acknowledgements

Introduction 1

Part I.
THE CIVIL-MILITARY INTERFACE
In Twentieth Century Military Operations

1. Substituting the Civil Power:
Civil Affairs and Military Government in World War II 17

The Operational Primacy of Civil Affairs
Integrating or Segregating Civil Affairs
Military Government Moves Centre Stage in Occupied Germany
The Effects of Military Pragmatism
Conclusion

2. Supporting the Civil Power:
Counterinsurgency and the Return to Conventional Warfare 41

Imperial Policing
Integrating the Civil and Military Spheres in Malaya
Lessons Unlearned: The American Experience in Vietnam
Segregation: The Return to “Ordinary Soldiering”
Towards Civil-Military Peace Operations

Part II.
COMPLEX PEACEKEEPING
The United Nations in Cambodia

3. Making Sense of the Mission: UNTAC’s Military and Civil Mandates 71

Peacekeepers in the Post-Cold War Disorder
The Paris Peace Agreement
The Unworkable Military Mandate
Segregated Civil and Military Missions
Winning the Hearts and Minds

4. The Slippery Slope Towards Public Security:
Soldiers and Policemen in Banteay Meanchey 103

Peacekeepers and Police Monitors
Banditry
Changing the Guard
5. "Sanderson's Coup":
Militarized Elections Amidst Escalating Violence

Electoral Registration
The "Military Coup" Within UNTAC
Protecting the Elections
Dutchbat and the Khmer Rouge
Peace at the Ballot
Successes and Failures
Peace Operations after UNTAC

PART III
AMERICAN INTERVENTIONS
Segregating the Civil and Military Spheres

6. "Peacekeeping" in the Power Vacuum:
The Reluctant American Occupation of Somalia

Entering the Abyss
The Limits of U.S. Military Intervention
Walzing with Warlords
Benevolent "Mission Creep"

7. Securing and Governing Baidoa:
The Australian's Living Laboratory in Somalia

The Legacy of the Marines
Urban Security Operations
Two Schools of Thought
The Counterinsurgency Reflex
The Military Governor of Baidoa
Conclusion

8. One Step Forward, Two Steps Back:
Widening the Civil-Military Gap in Bosnia

The Dayton AccordThe Public Security Gap
Reinterpreting the Military Mandate
CIMIC: The Fig-Leaf for the Gap
Conclusion
PART IV
KOSOVO
Military Government by Default

9. The Kosovo Force: Entering the Wasteland
   Stepping into the Void
   Task Force Orahovac
   Taming the Kosovo Liberation Army

10. The Kosovar Constabulary: The Race Between Order and Disorder
   “Anarchy, or something not far from it”
   Policing Without Instructions
   Controlling the Streets of Orahovac
   Makeshift Police
   The Justice Triangle

11. Peacekeepers in Pursuit of Justice:
    Protecting and Prosecuting Serbs in Orahovac
    The Russians
    The Beleaguered Serbs
    War Crimes and Arrests

12. The UÇK’s Silent Coup: KFOR in the Civil Administrative Vacuum
    The Failure to Address Local Administration
    The Struggle for Local Administrative Control
    Providing Public Services

13. The Tools at Hand: Civil-Military Cooperation in Kosovo
    Ad Hoc Civil-Military Cooperation
    The Complex Civil-Military Playing Field
    Unity of Effort

Conclusion

Bibliography

Glossary & Military Terminology